



AUTORITÉ DE LA
CONCURRENCE
GRAND-DUCHÉ DE LUXEMBOURG

WHISTLE- BLOWERS

ANNUAL REPORT 2025

I. WHISTLEBLOWERS

Directive (EU) 2019/1937 on the protection of persons who report breaches of Union law aims to establish a uniform European legal framework to protect whistleblowers in certain areas of EU action.

In accordance with the Law of 16 May 2023 transposing this Directive, whistleblowers who report breaches of the law of which they have become aware in a professional context are protected against all forms of retaliation.

Luxembourg has 22 competent authorities responsible for receiving such reports, each within its own area of expertise, including the Competition Authority.

The Authority handles reports from any **whistleblower** who has obtained information in a **professional context** (current, past or future employment relationship), whether they are an employee, civil servant, self-employed person or service provider in a professional relationship with one of the stakeholders, concerning breaches falling within one or other of its areas of competence, namely:



in the field of **competition law**, in cases of anti-competitive practices such as cartels or abuses of a dominant position



in the field of **digital markets**, in cases of harm to the collective interests of businesses using online platforms (P2B) or breaches of the rules governing digital services (DSA)



in the area of **agricultural and food supply**, in cases of unfair trading practices (UTP) by buyers towards their weaker suppliers



in relation to **freedom of establishment and the freedom to provide services**, to defend the collective interests of businesses within the internal market

'WHISTLEBLOWER' SERVICE

Given the multidisciplinary approach required to ensure the protection of whistleblowers and the resources available, the Authority has not set up a dedicated department to handle reports.

The Authority has established a specific and secure procedure for handling the reports it receives.

THE COMPETITION AUTHORITY'S WHISTLEBLOWING PLATFORM

Since September 2023, the Authority, in collaboration with the State Information Technology Centre (Centre des technologies de l'information de l'État - CTIE), has launched the first online tool on MyGuichet.lu enabling the collection, without the need for authentication, of reports from whistleblowers in areas falling within its remit.

Whistleblowers can report these breaches either internally via the channels set up by their company or public body, or externally to one of the 22 competent authorities in Luxembourg if an internal report risks causing them harm.

The [Competition Authority's whistleblowing platform](#) thus enables anonymous reports to be collected securely.

COLLECTION AND PROCESSING OF REPORTS

6

REPORTS

In 2025, the Authority received **6 reports**, five of which concerned competition matters and one concerning the Digital Services Act (DSA). The DSA falls outside the scope of Directive (EU) 2019/1937 but is included within the scope of the Law of 16 May 2023, which extends whistleblower protection to breaches of all national law.

None of these reports were referred to other competent authorities. Some were filed without further action due to lack of relevance, lack of substance or failure to respond to requests for further information.

One report led to the opening of an investigation, and no investigations were closed during the year.

The Authority does not disclose the substance of the cases or the action taken in response to them.

NETWORK OF COMPETENT AUTHORITIES RESPONSIBLE FOR IMPLEMENTING THE WHISTLEBLOWER PROTECTION LAW

The Network of Competent Authorities responsible for implementing the Whistleblower Protection Law, established by the [Reports Office](#) (Office des signalements), brings together representatives of the competent authorities responsible for receiving and processing reports from whistleblowers in accordance with the Law of 16 May 2023 on the Protection of Whistleblowers. It enables the various competent authorities to discuss common issues relating to the application of the Whistleblower Protection Law. In 2025, the Authority took part in events and information sessions organised by the Office.



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